

SECTION 1.0
INTRODUCTION

In keeping with the All-Hazards concept and in coordination with external support, Guam's response to a pandemic outbreak will require a unified coordination of all the island's resources as well as the seamless integration of federal assistance into a collaborative response effort. To meet this massive undertaking Guam relies on two major response plans.

- **Guam Comprehensive Emergency Management Plan (GCEMP)**
- **Guam Catastrophic Typhoon Plan (Guam CAT Plan)**

SECTION 2.0
GUAM COMPREHENSIVE EMERGENCY MANAGEMENT PLAN (GCEMP)

The Government of Guam shall provide responsible leadership during emergency conditions and develop plans and procedures necessary for the protection of lives, property and island resources. The Government must ensure continuity and cooperation in responding to the urgent needs of the community during various phases of the emergency utilizing the Unified Command (UC) concept of operation.

The federal statute governing emergency situations in all States and Territories is Public Law 93-288, as amended. This act is also known as the "Robert T. Stafford Disaster Relief and Emergency Assistance Act", as amended. Just as each state and territory is tasked with responsibility of developing a State Emergency Operations Plan, the Federal Government in April, 1992 promulgated the Federal Response Plan. This Plan facilitates the delivery of all types of federal response assistance to the states and territories to assist them in dealing and recovering from the consequences of significant disasters.

In 1999, the Office of Civil Defense was merged with the Department of Military Affairs under Public Law 24-298. The Department of Military Affairs will be the primary government agency responsible for all response and recovery activities. The Office of Civil Defense will remain the primary agency responsible for maintaining the Government's Emergency Response Plans and coordinating the response to all natural and human-caused emergencies and disasters.

On August 16, 2001, by virtue of Executive Order No. 2001-22, the Guam Emergency Response Plan (GERP), replacing the Territorial Emergency Plan, was implemented as a basis for recovery and emergency response for the island of Guam.

The GERP was superseded by the GCEMP on December 13, 2016 through Executive Order 2016-13. The GCEMP is the current plan in use by the Government of Guam to prepare for, mitigate, respond to and recover from an emergency/disaster situation.

The Government is responsible for carrying out its duties and responsibilities as delineated in the GCEMP. Through the development of plans and procedures, responsible officials will be completely familiar with their emergency management roles in disaster mitigation, preparedness, response and recovery.

The GCEMP (Basic) delineates the objective of the Plan to provide protection for the citizens of Guam utilizing the National Incident Management System (NIMS) to best utilize the Government's limited resources in mitigating, preparing for, responding to and recovering from the various emergencies or disasters affect this island and its residents.

It also establishes a UC concept of operation for implementing a fully coordinated response through in-depth planning and mutually supported emergency operations management.

The Functional Annexes:

1. Address a number of response functions required in all emergencies that range from the initial response to an emergency or disaster, to managing all resources necessary in the response and recovery effort.
2. Identify activities to be performed with all pre-identified departments/agencies with responsibility aligned with a specific function.
3. Provide provisions to coordinate and communicate between agencies to include federal response agencies that may be involved in the emergency response.

The Hazard Specific Annexes:

1. Identify hazards that potentially affect our island jurisdiction. The Hazard Specific Appendices are developed to support the Functional Annexes and provide greater detail as to the response and recovery operations.
2. Provide unique and regulatory response planning details that apply to the particular hazard, as it is focused on the special planning needs generated by the hazard.

Guam's Pandemic Plan will be included in the GCEMP via the Pandemic Response Annex, which contains references to the Emergency Support Functions (ESF).

SECTION 3.0

GUAM CATASTROPHIC TYPHOON PLAN (GUAM CAT PLAN)

This plan presents actions that key Core Capability stakeholders may take to save and sustain lives and protect property of survivors impacted by a catastrophic typhoon on Guam. This plan was developed as a deliberate plan using a specific Category 5 storm scenario as a guide to its

development. Under a credible threat, this deliberate plan may be used as a guide to be modified based on the actual situation.

The Plan also describes the integration of Federal resources into the Territory –led response to a catastrophic incident in order to achieve unity of effort. This plan was developed collaboratively with local, territorial, federal, nongovernmental, and private sector partners, consistent with the Whole Community doctrine.

Threat

Pandemic and Epidemic - Guam serves as a major tourist hub for Asia, receiving nearly a million visitors annually. It is also unique being the western-most American Territory and is the closest American Territory to China, Vietnam, Indonesia and Thailand. These factors put Guam at particular risk from the effects of a Pandemic. A vast majority of existing and emerging viral threats can trace their genesis to mainland Asia.

Mission

The mission of Guam Homeland Security/Office of Civil Defense is to coordinate and facilitate all Government of Guam, Military, and Federal Liaison Response Agencies, Non-Governmental Organizations and their resources in mitigating, preparing, responding, and recovering from any and all types of emergencies in order to protect the lives, environment, and property of the island of Guam. GHS/OCD coordinates all territorial response and the integration of all resources provided and managed by the Government of Guam.

Concept of Operation

The successful joint Territorial/Federal response will be achieved by the accomplishment of decisive tasks that support the response. These tasks will be accomplished by determining and executing the preferred course of action for response. Decisive tasks and courses of action will be in support of critical centers of gravity. These centers of gravity encompass components of the response that, if not supported, will ultimately lead to the failure of the response. For the purpose of this Guam CAT Plan these centers of gravity with supporting decisive tasks and courses of action have been grouped into four phases. Certain centers of gravity apply to multiple phases, while others are specific to certain phases. The triggers for both the start and completion of these phases are operational in nature not chronologically based and, as such, phases may occur simultaneously (no-notice event) or may be separated by significant periods of time (pandemic outbreak). These phases are:

- Phase I: Normal Operations
- Phase II: Credible Threat
- Phase III: Response

- Phase IV: Recovery

Centers of Gravity (capabilities and functions that enable response entities to accomplish their objectives) threaded throughout the above Phases include:

- Situational Awareness and Common Operating Picture
- Identify Critical Resources and Personnel
- Alert and Movement of Essential Resources and Personnel
- Population Protection
- Critical Infrastructure/Key Resource Protection
- Dissemination of Public Information
- Establish Joint Territory/Federal Response
- Maintain Situational Awareness and Common Operating Picture
- Life Saving and Sustaining Efforts
- Establish Communications
- Mass Care and Shelter
- Identification of Critical Needs
- Establish Transportation Corridors
- Resource Management
- Transition to Recovery

Coordinating Effort

In the event of a pandemic outbreak on the island, Guam's Pandemic Plan will be supported by the emergency response infrastructure developed and coordinated by both the GCEMP and Guam CAT Plan. Details and specific actions for each of these plans are outlined in their respective documents and are referenced as necessary to support the Guam Pandemic Plan.

SECTION 4.0

STRATEGIC NATIONAL STOCKPILE (SNS)

The Strategic National Stockpile's role is to supplement state and local supplies during public health emergencies. Many states have products stockpiled, as well. The supplies, medicines, and devices for life-saving care contained in the stockpile can be used as a short-term stopgap buffer when the immediate supply of adequate amounts of these materials may not be immediately available.

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